

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 1 DUTIES AND RESPONSIBILITIES

December 12, 1947

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and for the purposes enunciated in paragraphs (d) and (e) thereof, the National Security Council hereby authorizes and directs that:

- 1. To maintain the relationship essential to coordination between the Central Intelligence Agency and the intelligence organizations, an Intelligence Advisory Committee consisting of the respective intelligence chiefs from the Departments of State, Army, Navy, and Air Force, and from the Joint Staff (JCS), and the Atomic Energy Commission, or their representatives, shall be established to advise the Director of Central Intelligence. The Director of Central Intelligence will invite the chief, or his representative, of any other intelligence Agency having functions related to the national security to sit with the Intelligence Advisory Committee whenever matters within the purview of his Agency are to be discussed.
- 2. To the extent authorized by Section 102 (e) of the National Security Act of 1947, the Director of Central Intelligence, or representatives designated by him, by arrangement with the head of the department or agency concerned, shall make such surveys and inspections of departmental intelligence material of the various Federal Departments and Agencies relating to the national security as he may deem necessary in connection with his duty to advise the NSC and to make recommendations for the coordination of intelligence activities.
- 3. Coordination of intelligence activities should be designed primarily to strengthen the over-all governmental intelligence structure. Primary departmental requirements shall be recognized and shall receive the cooperation and support of the Central Intelligence Agency.
 - a. The Director of Central Intelligence shall, in making recommendations or giving advice to the National Security Council pertaining to the intelligence activities of the various Departments and Agencies, transmit therewith a statement indicating the concurrence or non-concurrence of the members of the Intelligence Advisory Committee; provided that, when unanimity is not obtained among the Department heads of the National Military Establishment, the Director of Central Intelligence shall refer the problem to the Secretary of Defense before presenting it to the National Security Council.
 - <u>b</u>. Recommendations of the Director of Central Intelligence shall, when approved by the National Security Council, issue as Council Directives to the Director of Central Intelligence. The

respective intelligence chiefs shall be responsible for insuring that such orders or directives, when applicable, are implemented within their intelligence organizations.

- C. The Director of Central Intelligence shall act for the National Security Council to insure full and proper implementation of Council directives by issuing such supplementary DCI directives as may be required. Such implementing directives in which the Intelligence Advisory Committee concurs unanimously shall be issued by the Director of Central Intelligence, and shall be implemented within the Departments and Agencies as provided in paragraph b. Where disagreement arises between the Director of Central Intelligence and one or more members of the Intelligence Advisory Committee over such directives, the proposed directive, together with statements of nonconcurrence, shall be forwarded to the NSC for decision as provided in paragraph a.
- 4. The Director of Central Intelligence shall produce intelligence relating to the national security, hereafter referred to as national intelligence. In so far as practicable, he shall not duplicate the intelligence activities and research of the various Departments and Agencies but shall make use of existing intelligence facilities and shall utilize departmental intelligence for such production purposes. For definitions see NSCID No. 3.
- 5. The Director of Central Intelligence shall disseminate National Intelligence to the President, to members of the National Security Council, to the Intelligence Chiefs of the IAC Agencies, and to such Governmental Departments and Agencies as the National Security Council from time to time may designate. Intelligence so disseminated shall be officially concurred in by the Intelligence Agencies or shall carry an agreed statement of substantial dissent.
- 6. When Security Regulations of the originating Agency permit, the Director of Central Intelligence shall disseminate to the Federal Bureau of Investigation and other Departments or Agencies intelligence or intelligence information which he may possess when he deems such dissemination appropriate to their functions relating to the national security.
- 7. The Director of Central Intelligence shall perform for the benefit of the existing intelligence Agencies such services of common concern to these Agencies as the National Security Council determines can be more efficiently accomplished centrally.
- 8. The intelligence organizations in each of the Departments and Agencies shall maintain with the Central Intelligence Agency and with each other, as appropriate to their respective responsibilities, a continuing interchange of intelligence information and intelligence available to them.
- 9. The intelligence files in each intelligence organization, including the CIA, shall be made available under security regulations of the Department or Agency concerned to the others for consultation.

Approved For Release 2006/11/30 : CIA-RDP86B00269R000500040001-1

- 10. The intelligence organizations within the limits of their capabilities shall provide, or procure, such intelligence as may be requested by the Director of Central Intelligence or by one of the other Departments or Agencies.
- ll. The Director of Central Intelligence shall make arrangements with the respective Departments and Agencies to assign to the Central Intelligence Agency such experienced and qualified officers and members as may be of advantage for advisory, operational, or other purposes, in addition to such personnel as the Director of Central Intelligence may directly employ. In each case, such departmental personnel will be subject to the necessary personnel procedures of each Department.

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ANNEX 8

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 2 COORDINATION OF COLLECTION ACTIVITIES ABROAD

January 13, 1948

The following over-all policies and objectives are established by the National Security Council for the interdepartmental coordination of foreign intelligence collection activities, so that measures may be taken promptly to effect sound and efficient utilization of the various departmental collecting and reporting facilities abroad:

1. There shall be an allocation within certain broad categories of agency responsibility for collection abroad, as follows:

Political.... Department of State
Cultural Department of State
Sociological ... Department of State
Military Department of the Army
Naval Department of the Navy
Air Department of the Air Force
Economic
Scientific) ... Each agency in accordance
with its respective needs

- 2. All available intelligence information, no matter by whom collected, shall, wherever possible, be transmitted immediately to the field representative of the agency most concerned. However, the collector may also send copies to or otherwise inform his own agency.
- 3. The senior US representative in each foreign area where the United States maintains a foreign post shall, within the spirit of the pinricples enunciated herein, be responsible for the coordination of all normal collection activities in his area.
- 4. The collecting and reporting facilities of each of the agencies shall be utilized so as to avoid unproductive duplication and uncoordinated overlap and to insure within budgetary limitations that full flow of intelligence information which is the major need of all departments and agencies for the accomplishment of their respective missions.
- 5. Full utilization shall be made of the individual initiative and favorable contacts of agency representatives.
- 6. No interpretation of these established over-all policies and objectives shall negate the basic principle that all departmental representatives alroad are individually responsible for the collection and for the appropriate transmission to their departments of all intelligence information pertinent to their departmental missions.

Approved For Release 2006/11/30 : CIA-RDP86B00269R000500040001-1

7. There shall be free and unrestricted interdepartmental exchange of intelligence information to meet the recognized secondary needs of each department and agency for intelligence usually obtained or prepared by other departments or agencies.

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 3 COORDINATION OF INTELLIGENCE PRODUCTION

January 13, 1948

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and for the purposes enunciated in paragraphs (d) and (e) thereof, the National Security Council hereby authorizes and directs that the following over-all policies and objectives are established for the coordination of the production of intelligence:

1. In order that all facilities of the Government may be utilized to their capacity and the responsibilities of each agency may be clearly defined in accordance with its mission, dominant interest, and capabilities, the whole field of intelligence production is divided into the following categories, and responsibilities are allocated as indicated:

a. Basic Intelligence

- (1) Basic intelligence is that factual intelligence which results from the collation of encyclopedic information of a more or less permanent or static nature and general interest which, as a result of evaluation and interpretation, is determined to be the best available.
- (2) An outline of all basic intelligence required by the Government shall be prepared by the CIA in collaboration with the appropriate agencies. This outline shall be broken down into chapters, sections, and sub-sections which shall be allocated as production and maintenance responsibilities to CIA and those agencies of the Government which are best qualified by reason of their intelligence requirements, production capabilities, and dominant interest to assume the production and maintenance responsibility.
- (3) When completed, this outline and tentative allocations of production and maintenance responsibilities shall be submitted for NSC approval and issued as an implementation of this Directive. It is expected that as the result of constant consultation with the agencies by the Director of Central Intelligence, both the outline and the allocations will be revised from time to time to insure the production of the basic intelligence required by the agencies and the fullest possible use of current agency capabilities. Changes in the outline or allocations shall be effected by agreement between the Director of Central Intelligence and the agencies concerned.

- (4) This basic intelligence shall be compiled and continuously maintained in National Intelligence Surveys to cover foreign countries, areas, or broad special subjects as appropriate. The National Intelligence Surveys will be disseminated in such form as shall be determined by the Director of Central Intelligence and the agencies concerned.
- (5) The Director of Central Intelligence shall be responsible for coordinating production and maintenance and for accomplishing the editing, publication, and dissemination of these National Intelligence Surveys and shall make such requests on the agencies as are necessary for their proper development and maintenance.
- (6) Departments or agencies to be called on for contributions to this undertaking may include agencies other than those represented permanently in the IAC.

b. Current Intelligence

- (1) Current intelligence is that spot information or intelligence of all types and forms of immediate interest and value to operating or policy staffs, which is used by them usually without the delays incident to complete evaluation or interpretation.
- (2) The CIA and the several agencies shall produce and disseminate such current intelligence as may be necessary to meet their own internal requirements or external responsibilities.
- (3) Interagency dissemination of current intelligence shall be based on interagency agreement including NSC Intelligence Directive No. 1 and the principle of informing all who need to know.

c. Staff Intelligence

- (1) Staff intelligence is that intelligence prepared by any department or agency through the correlation and interpretation of all intelligence materials available to it in order to meet its specific requirements and responsibilities.
- (2) Each intelligence agency has the ultimate responsibility for the preparation of such staff intelligence as its own department shall require. It is recognized that the staff intelligence of each of the departments must be broader in scope than any allocation of collecti responsibility or recognition of dominant interest might indicate. In fact, the full foreign intelligence picture is of interest in varying degrees at different times to each of the departments.



- (3) Any intelligence agency, either through the Director of Central Intelligence or directly, may call upon other appropriate agencies for intelligence which does not fall within its own field of dominant interest. Such requests shall be made upon the agencies in accordance with their production capabilities and dominant interest.
- (4) As a part of the coordination program, the Director of Central Intelligence will seek the assistance of the IAC intelligence agencies in minimizing the necessity for any agency to develop intelligence in fields outside its dominant interests.
- (5) The CIA and the agencies shall, for purposes of coordination, exchange information on projects and plans for the production of staff intelligence.
- (6) It shall be normal practice that staff intelligence of one agency is available to the other intelligence agencies permanently represented on the IAC.

d. Departmental Intelligence

(1) Departmental intelligence is that intelligence including basic, current, and staff intelligence needed by a Department or independent Agency of the Federal Government, and the subordinate units thereof, to execute its mission and to discharge its lawful responsibilities.

e. National Intelligence

- (1) National intelligence is integrated departmental intelligence that covers the broad aspects 'of national policy and national security, is of concern to more than one Department or Agency, and transcends the exclusive competence of a single Department or Agency or the Military Establishment.
- (2) The Director of Central Intelligence shall produce and disseminate national intelligence.
- (3) The Director of Central Intelligence shall plan and develop the production of national intelligence in coordination with the IAC Agencies in order that he may obtain from them within the limits of their capabilities the departmental intelligence which will assist him in the production of national intelligence.
- (4) The Director of Central Intelligence shall, by agreement with the pertinent Agency or Agencies, request and receive such special estimates, reports, and periodic briefs or summaries prepared by the individual Departments or Agencies in their fields of dominant interest or in accordance with their production

capabilities as may be necessary in the production of intelligence reports or estimates undertaken mutually.

- 2. The research facilities required by any agency to process its own current and staff intelligence shall be adequate to satisfy its individual needs after taking full cognizance of the facilities of the other agencies. Each agency shall endeavor to maintain adequate research facilities, not only to accomplish the intelligence production tasks allocated to it directly under the foregoing provisions but also to provide such additional intelligence reports or estimates within its field of idominant interest as may be necessary to satisfy the requirements of the other agencies under such allocations.
- 3. For the purposes of intelligence production, the following division of interests, subject to refinement through a continuous program of coordination by the Director of Central Intelligence, shall serve as a general delineation of dominant interests:

Political, Cultural,
Sociological Intelligence. Department of State
Military Intelligence..... Department of the Army
Naval Intelligence..... Department of the Navy
Air Intelligence..... Department of the Air Force
Economic, Scientific, and Each agency in accordTechnological ance with its respective
Intelligence.....needs

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ANNEX 10

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 4 NATIONAL INTELLIGENCE OBJECTIVES

December 12, 1947

Pursuant to the provisions of Section 102 (d) (5) of the National Security Act of 1947 and for the purpose of providing intelligence support for the preparation of studies required by the National Security Council in the fulfillment of its duties, it is directed that:

- 1. The Director of Central Intelligence, in collaboration with the other agencies concerned, shall prepare a comprehensive outline of national intelligence objectives applicable to foreign countries and areas to serve as a guide for the coordinated collection and production of National Intelligence.
- 2. The Director of Central Intelligence, in collaboration with the other agencies concerned, and under the guidance of the NSC Staff* shall select from time to time and on a current basis sections and items of such outline which have a priority interest. These selections will be issued by the Director of Central Intelligence to supply the desired priority guidance for the production of National Intelligence by the Central Intelligence Agency and for the contributions to such production by other agencies concerned.

^{*} For this purpose, the NSC Staff shall consist of the Executive Secretary and the Departmental representatives designated by Council members to advise and assist the Executive Secretary. Any cases of disagreement within this group will be referred to the National Security Council for decision.

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 5 ESPIONAGE AND COUNTERESPIONAGE OPERATIONS

December 12, 1947

Pursuant to the provisions of Section 102 (d) of the National Security Act of 1947, the National Security Council hereby authorizes and directs that:

- 1. The Director of Central Intelligence shall conduct all organized Federal espionage operations outside the United States and its possessions for the collection of foreign intelligence information required to meet the needs of all Departments and Agencies concerned, in connection with the national security, except for certain agreed activities by other Departments and Agencies.
- 2. The Director of Central Intelligence shall conduct all organized Federal counter-espionage operations outside the United States and its possessions and in occupied areas, provided that this authority shall not be construed to preclude the counter-intelligence activities of any army, navy or air command or installation and certain agreed activities by Departments and Agencies necessary for the security of such organizations.
- 3. The Director of Central Intelligence shall be responsible for coordinating covert and overt intelligence collection activities.
- 4. When casual agents are employed or otherwise utilized by an IAC Department or Agency in other than an overt capacity, the Director of Central Intelligence shall coordinate their activities with the organized covert activities.
- 5. The Director of Central Intelligence shall disseminate such intelligence information to the various Departments and Agencies which have an authorized interest therein.
- 6. All other National Security Council Intelligence Directives or implementing supplements shall be construed to apply solely to overt intelligence activities unless otherwise specified.



NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 6 FOREIGN WIRELESS AND RADIO MONITORING

December 12, 1947

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and for the purposes enunciated in paragraphs (d) and (e) thereof, the National Security Council hereby authorizes and directs that:

- 1. The Director of Central Intelligence shall conduct all Federal monitoring of foreign propaganda and press broadcasts required for the collection of intelligence information to meet the needs of all Departments and agencies in connection with the National Security.
- 2. The Director of Central Intelligence shall disseminate such intelligence information to the various Departments and Agencies which have an authorized interest therein.

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 7

DOMESTIC EXPLOITATION

February 12, 1948

Pursuant to the provisions of Section 102 of the National Security Act of 1947, and for the purpose enunciated in paragraphs (d) and (e) thereof, the National Security Council hereby authorizes and directs that:

- 1. The Central Intelligence Agency shall be responsible for the exploitation, on a highly selective basis, within the United States of business concerns, other non-governmental organizations and individuals as sources of foreign intelligence information.
- 2. To implement this undertaking, the Central Intelligence Agency shall:
 - a. Determine the foreign intelligence potential of sources so that the best available may be selected expeditiously for exploitation upon the receipt of collection requests from the intelligence agencies. For this purpose, CIA will maintain a central index of non-governmental sources in the United States.
 - <u>b</u>. Establish uniform procedures and standards for security clearance of all contacts in this field, and arrange such clearances.
 - c. Establish uniform procedures to insure that the interests of organizations and individuals contacted will not be jeopardized.
 - <u>d</u>. Collect through the establishment of field offices within the United States, foreign intelligence information required in the interests of the national security or by the individual intelligence agencies.
 - e. Arrange for direct contact between intelligence agency representatives and non-governmental sources within the United States whenever conditions require such action or upon the request of a member agency to secure technical or other foreign intelligence information.
 - <u>f.</u> Obtain the agreement of responsible policy-making officials of American organizations having a foreign intelligence potential before establishing and maintaining contacts within that organization.
 - g. Inform the intelligence agencies of the prospective departure from or return to the United States of selected American citizens having a high foreign intelligence potential, so that the agencies may furnish requirements or provide specialists for briefing or interrogation.



- h. Disseminate to the appropriate agencies all foreign intelligence information obtained through this program. Reports produced by the agencies shall be identified as such, unless the originating agency stipulates to the contrary
- 3. Further to implement this undertaking, the intelligence agencies shall:
 - a. Assign to duty in the Central Intelligence Agency field offices, if they so desire and within their capabilities, representatives to serve their interests under the direction of the CIA managers. Member agencies may, at their discretion, establish active working liaison between their Regional Offices and CIA Field Offices.
 - <u>b.</u> Send directly to the Central Intelligence Agency for collection all their requests for foreign intelligence information to be obtained from non-governmental sources within the United States.
 - c. Transmit to the Central Intelligence Agency for appropriate dissemination full information and reports resulting from approved direct contacts by agency representatives with non-governmental sources, identifying such sources by CIA code number.
 - <u>d</u>. Obtain, to the maximum extent possible, from their departments and agencies the foreign intelligence information which the departments and agencies have received as a by-product of the normal relationship with business concerns and other non-governmental organizations and individuals in the United States in connection with non-intelligence activities, and transmit to the maximum extent possible, the information to the Central Intelligence Agency for editing for source security and for appropriate dissemination.
 - e. Obtain, in so far as is practicable and within existing security regulations, from their departments and agencies information concerning business concerns and other non-governmental organizations and individuals in the United States having foreign intelligence potential, which the department or agency possesses or subsequently acquires, and make the information available to the Central Intelligence Agency.
 - f. Nominate representatives to serve on a committee, under the chairmanship of the Central Intelligence Agency, to meet periodically to consider mutual problems and interests in connection with this program.
- 4. Further to implement this undertaking, the National Security Resources Board and the components of the Military Establishment, other than the components represented on the IAC, shall furnish directly to the CIA, to the maximum extent possible, all foreign intelligence information which is received as a by-product of their normal relationship with business concerns and other non-governmental organizations and individuals in the United States, in connection with non-intelligence activities.

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5. Nothing in this program shall be interpreted to affect the established relationship of the Departments and Agencies with business concerns, other non-governmental organizations, and individuals in the United States for purposes other than the procurement of foreign intelligence information. Nor shall it affect the normal interchange of documents between libraries of the departments and other libraries, or the development of research projects with individuals or non-governmental institutions.



ANNEX 14

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 8

BIOGRAPHICAL DATA ON FOREIGN SCIENTIFIC AND TECHNOLOGICAL PERSONALITIES

May 25, 1948

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and for the purpose enunciated in paragraph d(4) thereof, the primary responsibility for the maintenance of Biographical Data on Foreign Scientific and Technological Personalities is assigned to the Central Intelligence Agency.

- 1. To implement this undertaking, the following procedures are established:
 - a. Departmental intelligence agencies shall continue to collect, analyze, and abstract biographical data on foreign scientific and technological personalities in accordance with their needs.
 - <u>b.</u> Departmental intelligence agencies shall forward to the Central Intelligence Agency, in the manner most satisfactory to the Department concerned, all biographical data originating within their respective Departments, or complete documentary references thereto, on foreign scientific and technological personalities.
 - c. The Central Intelligence Agency shall codify and index all such data received, including such data as may be received from all sources, and shall incorporate the actual material received in its files.
 - d. All biographical data on foreign scientific and technological personalities maintained by the Central Intelligence Agency shall be readily available to the participating Departments and Agencies.